LENAWEE COUNTY AND JACKSON COUNTY, MICHIGAN

ANNUAL FINANCIAL REPORT

JUNE 30, 2008

VILLAGE OF CEMENT CITY ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2008

TABLE OF CONTENTS

| FINANCIAL SECTION | <u>PAGE</u> |
|---|-------------|
| Independent Auditor's Report | 1 - 2 |
| Management Discussion and Analysis | 3 - 8 |
| Government – Wide Statement of Net Assets | 9 |
| Government – Wide Statement of Activities | 10 |
| Governmental Fund Balance Sheet | 11 |
| Reconciliation of Fund Balances on the Balance Sheet for Governmental Funds to Net Assets of Governmental Activities on the Statement of Net Assets | 12 |
| Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balance | 13 |
| Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities | 14 |
| Proprietary Fund Statement of Net Assets | 15 |
| Proprietary Fund Statement of Revenue, Expenses and Changes in Net Assets | 16 |
| Proprietary Fund Statement of Cash Flows | 17 - 18 |
| Fiduciary Funds Statement of Net Assets | 19 |
| Notes to Financial Statements | 20 - 28 |
| REQUIRED SUPPLEMENTAL INFORMATION | |
| Budgetary Comparison Schedule – General Fund | 29 |
| Budgetary Comparison Schedule – Major Street Fund (Special Revenue Fund) | 30 |
| Budgetary Comparison Schedule – Local Street Fund (Special Revenue Fund) | 31 |

PHILIP R. RUBLEY

– Certified Public Accountant -

133 W. Main Street • Morenci, MI 49256 Phone 517/458-2274 Fax 517/458-6353

MEMBERS OF
AMERICAN INSTITUTE OF C.P.A.'S
& THE MICHIGAN ASSOCIATION OF C.P.A.'S

November 18, 2008

Members Of The Village Council Village of Cement City P.O. Box 187 Cement City, Michigan 49233

PHILIP R. RUBLEY, C.P.A.

INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Village of Cement City, Michigan as of and for the year ended June 30, 2008, which collectively comprises the Village's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Village of Cement City, Michigan, management. Our responsibility is to express opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Village of Cement City, Michigan, as of June 30, 2008, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis and budgetary comparison information on pages 3 through 8, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Village of Cement City November 18, 2008

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village of Cement City, Michigan basic financial statements.

Respectfully Submitted,

PRR/cab

Using This Annual Report

The annual report consists of a series of financial statements. The statement of net assets and the statement of activities provide information about the activities of Village of Cement City, Michigan government-wide basis. They are designed to present a longer-term view of the Village's finances. Fund financial statements tell how services were financed in the short-term, as well as what remains for future spending. Fund financial statements also report the Village's operations in more detail than the government-wide financial statements.

Overview Of The Financial Statements

The Village's basic financial statements are comprised of three components:

- A) Government-wide financial statements.
- B) Fund financial statements.
- C) Notes to the financial statements.

This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of the Village's finances, in a manner similar to a private-sector business.

The statement of net assets presents information on all of the Village's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Village is improving or deteriorating.

The Village maintains 3 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general, major street and local street each of which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. There were no nonmajor funds at June 30, 2008.

The Village adopts an annual appropriated budget for its general and special revenue funds. Budgetary comparison statements or schedules have been provided herein to demonstrate compliance with those budgets.

Proprietary Funds. The Village maintains one type of proprietary fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the Village's various functions. The Village uses an internal service fund to account for its public works and general maintenance equipment. Because this service predominantly benefits governmental rather than business-type functions, it has been included within governmental activities in the government-wide financial statements.

Fiduciary Funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Village's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

Notes To The Financial Statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement of some items that will only result in cash flows in future fiscal periods.

Both of the government-wide financial statements distinguish functions of the Village that are principally supported by taxes and intergovernmental revenues (governmental activities). The governmental activities of the Village include general government, public safety, public works, parks and recreation and community development. There are no business-type activities for the Village at June 30, 2008.

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Village, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Village can be divided into three categories; governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Other Information

The Village has reported under required supplementation information, information about the General Fund and Major Type Funds.

The Village As A Whole

The Village's net assets for the year ended June 30, 2008 decreased by 7.21% over the prior year, and management feels that even though the economic conditions have been slightly depressed, that the Village is fiscally able to continue to provide necessary services.

The governmental activities reflect net assets of \$691,977.

By far the largest portion of the Village's net assets (67 percent) reflects its investment in capital assets (e.g. land, buildings, vehicles, equipment and infrastructure), less any related debt used to acquire these assets that are still outstanding. The Village uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending.

VILLAGE OF CEMENT CITY, MICHIGAN STATEMENT OF ACTIVITIES

Governmental Activities

| | <u>2008</u> | <u>2007</u> |
|--|-----------------------------|-----------------------------|
| Revenue | | |
| Program Revenue: Charges for Services Grants | \$ 30,160 45,692 | \$ 26,410 81,242 |
| General Revenue: Property Taxes Grants and Contributions Not | 33,079 | 62,552 |
| Restricted To Specific Program Interest Income | 41,599 3,466 | 9,889 4,061 |
| Total Revenue | 153,996 | 184,154 |
| Expenses | | 44 47.5 |
| General Government Public Safety | 41,641 15,580 140,477 | 41,036 22,000 131,104 |
| Public Works Community and Economic Development Recreation | 841 2,201 | 1,756 2,094 |
| Other Functions Interest on Long-Term Debt | 6,616 <u>370</u> | 6,916 630 |
| Total Expenses | 207,726 | 205,536 |
| (Decrease) In Net Assets | (53,730) | (21,382) |
| Net Assets Beginning of Year | 745,707 | 767,089 |
| Net Assets End of Year | <u>\$691,977</u> | <u>\$745,707</u> |

VILLAGE OF CEMENT CITY, MICHIGAN STATEMENT OF NET ASSETS

| | Governmental Activities | |
|---|-------------------------|----------------------|
| | 2008 | <u>2007</u> |
| Assets Current and Other Assets Capital Assets | \$234,523 466,775 | \$227,897 531,619 |
| Total Assets | 701,298 | <u>759,516</u> |
| <u>Liabilities</u> Other Liabilities Notes Payable | 5,523 3,798 | 6,117 7,692 |
| Total Liabilities | 9,321 | 13,809 |
| Net Assets Invested in Capital Assets, Net of Related Debt Unrestricted | 462,977 229,000 | 523,927 221,780 |
| Total Net Assets | <u>\$691,977</u> | <u>\$745,7</u> 07 |

Government Activities

Government activities (decreased) the Village's net assets by \$(53,730).

The Village's Funds

Our analysis of the Village's funds begins on Page 9, following the entity wide financial statements. The fund financial statements provide detail information about the most significant funds, not the Village as a whole. The Village Council and management creates funds to help manage money for specific purposes as well as to show accountability for certain activities, such as special property tax millages, etc.

General Fund Budgetary Highlights

Differences between the original budget and amended budget were as follows, revenues were decreased by \$(30,750) and expenditures were decreased by \$(30,750) on the amended budget.

Capital Assets

The Village's investment in capital assets for its governmental activities as of June 30, 2008, amounted to \$466,775 (net of accumulated depreciation). This investment in capital assets includes land, buildings and system, improvements, machinery and equipment, roads, highways, and bridges.

Economic Factors And Next Year's Budget And Rates

The Village's budget for 2008-2009 fiscal years has taken inconsideration, the economic condition of the State of Michigan anticipating reduced state share revenues. This will require close tabs on expenditures for the upcoming year and adjustments will be made to mirror, when possible, the revenue base, with expenses.

Contacting The Village's Management

This financial report is intended to provide our citizens, taxpayers, customers and investors with a general overview of the Village's finances and to show the Village's accountability for the money it receives. If you have questions about this report or need additional information, we welcome you to contact the clerk's office at P.O. Box 187, Cement City, Michigan 49233.

VILLAGE OF CEMENT CITY Government-wide Statement of Net Assets June 30, 2008

| | Governmental <u>Activities</u> |
|---|-----------------------------------|
| <u>Assets</u> | |
| Cash and Equivalents | \$213,705 |
| Receivables - Net | 14,368 |
| Prepaid Items and | 6,450 |
| Other Assets | 0,450 |
| Capital Assets Not | 45,000 |
| Being Depreciated Capital Assets Being | 45,000 |
| Depreciated - Net | 421,775 |
| Depreciated - Net | |
| Total Assets | <u>\$701,298</u> |
| Liabilities Accounts Payable and Accrued Expenses Notes Payable - OSB - Tractor Accrued Interest Payable | \$ 5,514 3,798 —9 |
| Total Liabilities | 9,321 |
| Net Assets Invested In Capital Assets, Net of Related Debt Unrestricted | 462,977 229,000 |
| Total Net Assets | 691,977 |
| Total Liabilities and Net Assets | <u>\$701,298</u> |

VILLAGE OF CEMENT CITY Government-wide Statement of Activities For The Year Ended June 30, 2008

| Functions/Programs | Expenses | Charges For <u>Services</u> | Operating Grants And Contributions | Net (Expenses) <u>Revenues</u> |
|---|-----------|--------------------------------|--|--------------------------------------|
| Primary Government | | | | |
| Governmental Activities: | | | | |
| General Government | \$ 41,641 | \$ 4,626 | \$ | \$ (37,015) |
| Public Safety | 15,580 | 915 | | (14,665) |
| Public Works | 140,477 | 24,619 | 45,692 | (70,166) |
| Community and | | | | (0.43) |
| Economic Development | 841 | | | (841) |
| Recreation | 2,201 | | | (2,201) |
| Other Functions | 6,616 | | | (6,616) |
| Interest on | | | | (250) |
| Long-Term Debt | 370 | | | (370) |
| Total Governmental | | | | |
| Activities | 207,726 | 30,160 | 45,692 | (131,874) |
| General Revenues: Property Taxes Grants and Contributions | | | | 33,079 |
| Not Restricted To | | | | 41,599 |
| Specific Programs | | | | 41,333 |
| Unrestricted Investment Earnings | | | | 3,466 |
| | | | | |
| Total General Revenues, Contributions and Transfers | | | | 78,144 |
| Change in Net Assets (Decrease) | | | | (53,730) |
| Net Assets, Beginning of Year | | | | 745,707 |
| Net Assets, End of Year | | | | <u>\$ 691,977</u> |

VILLAGE OF CEMENT CITY Governmental Funds Balance Sheet June 30, 2008

| | Genera l <u>Fund</u> |
|---|---|
| ASSETS Cash and Cash Equivalents Prepaid Expenses Due From Other Funds Receivable From Other Governments Receivable - Other | \$131,657 6,450 715 5,611 1,275 |
| Total Assets | <u>\$145,7</u> 08 |
| LIABILITIES Accounts Payable/Accrued Liabilities Due to Other Funds Total Liabilities | \$ 4,240 |
| FUND BALANCES Unreserved | 141,468 |
| Total Fund Balances | 141,468 |
| Total Liabilities and Fund Balances | <u>\$145,708</u> |

The notes to financial statements are an integral part of this statement.

| Major Street <u>Fund</u> | Local Street <u>Fund</u> | Total Governmental <u>Funds</u> |
|-----------------------------|-----------------------------|--|
| \$43,588 5,778 | \$25,748 1,704 | \$200,993 6,450 715 13,093 1,275 |
| <u>\$49,366</u> | <u>\$27,452</u> | <u>\$222,526</u> |
| \$ 1,255 | \$ <u>369</u> | \$ 4,240 1,624 |
| 1,255 | <u>369</u> | 5,864 |
| 48,111 | 27,083 | 216,662 |
| 48,111 | 27,083 | 216,662 |
| <u>\$49,366</u> | <u>\$27,452</u> | <u>\$222,526</u> |

Reconciliation of Fund Balances On The Balance Sheet For Governmental Funds To Net Assets Of Governmental Activities On The Statement of Net Assets June 30, 2008

| Fund Balances – Tota | al Governmental Funds | \$ 216,662 |
|--|---|-------------------|
| Amounts reported of net assets are | for governmental activities in the statement edifferent because: | |
| Capital asse financial re the funds. | ts used in governmental activities are not sources and therefore are not reported in | |
| Add: | Capital assets. | 1,773,840 |
| Deduct: | Accumulated depreciation. | (1,307,065) |
| costs of cer funds. The | service fund is used by management to charge the tain equipment usage to individual governmental assets and liabilities of the internal service luded in governmental activities in the statements. | |
| Add: | Net assets of governmental activities accounted for in the internal service fund. | 8,549 |
| Deduct: | Accrued interest payable not reflected in the funds, but inclusive in government wide statements. | (9) |
| Net Assets of G | Sovernmental Activities | <u>\$ 691,977</u> |

Governmental Funds

Statement of Revenue, Expenditures, and Changes In Fund Balances For The Year Ended June 30, 2008

| DEVENUES | General <u>Fund</u> |
|--|---------------------------|
| REVENUES | \$ 33,079 |
| Taxes | 41,599 |
| Intergovernmental Licenses and Permits | 915 |
| Interest | 3,025 |
| Other | 4,626 |
| Other | |
| Total Revenue | 83,244 |
| EXPENDITURES | |
| Current: | 20.604 |
| General Government | 39,694 14,536 |
| Public Safety | 24,560 |
| Public Works | 841 |
| Community Economic Development Other Functions | 6,616 |
| Other Functions | |
| Total Expenditures | 86,247 |
| Excess of Revenue Over (Under) Expenditures | (3,003) |
| Other Financing Sources (Uses) | |
| Transfers In | |
| Transfers (Out) | |
| Total Other Financing Sources (Uses) | |
| Net Change In Fund Balances (Decrease) | (3,003) |
| Fund Balances – Beginning of Year | 144,471 |
| Fund Balances – End of Year | <u>\$141</u> , <u>468</u> |

The notes to financial statements are an integral part of this statement.

| Major Street <u>Fund</u> | Local Street <u>Fund</u> | Total Governmental <u>Funds</u> |
|-----------------------------|-----------------------------|---------------------------------------|
| \$ 35,294 | \$ 10,398 | \$ 33,079 87,291 |
| | | 915 |
| 237 | 137 | 3,399 4,62 <u>6</u> |
| | | 4,020 |
| 35,531 | 10,535 | 129,310 |
| | | |
| | | 39,694 |
| | | 14,536 |
| 20,586 | 14,276 | 59,422 841 |
| | | 6,616 |
| | | |
| 20,586 | 14,276 | 121,109 |
| 14,945 | (3,741) | 8,201 |
| | | ÷ |
| | 8,138 | 8,138 |
| (8,138) | | (8,138) |
| (8,138) | 8,138 | |
| 6,807 | 4,397 | 8,201 |
| 41,304 | 22,686 | 208,461 |
| \$48, <u>111</u> | <u>\$27,083</u> | \$21 <u>6,662</u> |

Reconciliation Of The Statement Of Revenues, Expenditures, And Changes In Fund Balances Of Governmental Statement Of Activities June 30, 2008

| Net Change In Fund | Balances – Total Governmental Funds | \$ 8,201 |
|-----------------------------------|--|-------------------|
| Amounts reported of activities ar | for governmental activities in the statement e different because: | |
| However, in assets is a | l funds report capital outlays as expenditures. the statement of activities, the cost of those llocated over their estimated useful lives and depreciation expense. | |
| Deduct: | Depreciation expense. | (64,844) |
| Add: | Net change in Internal Service Fund included with governmental funds on government-wide basis basis before depreciation expense. | 2,897 |
| Add: | Accrued interest on long-term debt. | 16 |
| Change In Net | Assets Of Governmental Activities (Decrease) | <u>\$(53,730)</u> |

VILLAGE OF CEMENT CITY Statement of Net Assets Proprietary Funds June 30, 2008

| | Governmental <u>Activities</u> |
|--|-----------------------------------|
| | Internal Service Fund |
| Assets | |
| Current Assets: Cash and Cash Equivalents Due From Other Funds | \$12,712 1,319 |
| Noncurrent Assets: Property and Equipment - Net | 27,497 |
| Total Non-Current Assets | 27,497 |
| Total Assets | \$ <u>41,528</u> |
| Liabilities | |
| Current Liabilities: Accounting Payable | \$ 1,274 |
| Due to Other Funds | 410 |
| Current Portion of Note Payable | 3,798 |
| Total Current Liabilities | 5,482 |
| Total Liabilities | 5,482 |
| Net Assets | |
| Invested in Capital Assets, Net of Related Debt | 23,699 |
| Net of Related Bebt Unrestricted | 12,347 |
| Total Net Assets | <u>\$36,046</u> |

VILLAGE OF CEMENT CITY Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Funds For The Year Ended June 30, 2008

Governmental Activities

| | Activities |
|-------------------------------|-----------------------|
| | Internal Service Fund |
| Operating Revenues | |
| Charges for Services | \$24,619 |
| Operating Expenses | |
| Salaries and Wages | 3,246 |
| Fringe Benefits | 253 |
| Contractual Services | 1,210 |
| Supplies and Materials | 14,867 |
| Depreciation | 5,018 1,829 |
| Utilities | 1,829 |
| Total Operating Expenses | _26,423 |
| Operating (Loss) | (1,804) |
| Other Income/Deduction | |
| Interest Income | 67 |
| Interest (Expense) | (386) |
| Total Other Income (Expense) | (319) |
| Net (Loss) | (2,123) |
| Net Assets, Beginning of Year | _38,169 |
| Net Assets, End of Year | <u>\$36,04</u> 6 |

VILLAGE OF CEMENT CITY Statement of Cash Flows Proprietary Funds For The Year Ended June 30, 2008

Governmental **Activities** Internal Service Fund **Cash Flows From Operating Activities** \$ 25,049 Cash Received Usage Charged Cash Payment to Suppliers For Goods and Services/Employees <u>(19,865</u>) Net Cash Provided (Used) 5,184 Cash Flows From Capital and Related Financing Activities (3,894) Loan Principal Payments (386)Interest Payments Net Cash (Used) by Capital and (4,280) Related Financing Activities) **Cash Flows From Investing Activities** 67 Interest Income Net Cash Provided (Used) by 67 **Investing Activities** 971 Net Increase in Cash and Cash Equivalents Cash and Cash Equivalents, Beginning of Year 11,741 \$ 12,712 Cash and Cash Equivalents, End of Year Reconciliation to Statement of Net Assets \$ 12,712 Cash and Cash Equivalents \$ 12,712

VILLAGE OF CEMENT CITY Statement of Cash Flows (Concluded) Proprietary Funds For The Year Ended June 30, 2008

Governmental <u>Activities</u>

| | Internal Service Fund |
|---|-----------------------|
| Reconciliation of Operating Income (Loss) | |
| to Net Cash Provided by Operating Activities: | |
| Operating (Loss) | \$(2,123) |
| Adjustments to Reconcile Operating | |
| Income (Loss) to Net Cash Provided | |
| by Operating Activities: | |
| Depreciation/Amortization | 5,018 |
| Changes in Assets and Liabilities: | 420 |
| Due from Other Funds | 430 266 |
| Due to Other Funds | (96) |
| Current Portion Long-Term Debt | 1,274 |
| Accounts Payable | |
| Net Cash Provided (Used) by Operating Activities | 4,769 |
| Cash Flows From Financing Activities: Notes Payable - Equipment - Long-Term | (3,798) |
| Net Cash (Used) from Financing Activities | _(3,798) |
| Net Increase in Cash and Cash Equivalents | 971 |
| Cash and Cash Equivalents, Beginning of Year | 11,741 |
| Cash and Cash Equivalents, End of Year | <u>\$12,712</u> |

VILLAGE OF CEMENT CITY Fiduciary Funds – Statement of Net Assets June 30, 2008

| | Other Agency <u>Funds</u> |
|---|---------------------------------|
| Assets Cash and Cash Equivalents Other Receivable | \$2,037 |
| Total Assets | <u>\$2,037</u> |
| <u>Liabilities</u> Other Payables | <u>\$2,037</u> |
| Total Liabilities | <u>\$2,</u> 037 |

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Village of Cement City, Michigan conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units.

The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below:

A. Reporting Entity

Village of Cement City, Michigan is governed by an elected council. The accompanying financial statements present the government for which government is considered to be financially accountable.

B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenue.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements, except for agency funds, which do not have a measurement focus. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available if it is collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, expenditures relating to compensated absences, and claims and judgments are recorded only when payment is due.

Property taxes, franchise taxes, intergovernmental revenue licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental funds:

The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Major Street Fund is a Special Revenue Fund that receives state and local funding for the purpose of construction and maintenance of Village streets designated as major streets under State of Michigan Act 51 of Public Acts of 1951.

The Local Street Fund is a Special Revenue Fund that receives state and local funding for the purpose of construction and maintenance of Village streets designated as local streets under State of Michigan Act 51 of Public Acts of

The government reports the following major proprietary fund:

The Internal Service Fund which is a proprietary type fund which accounts for activities of the Department of Public Works within the government unit, providing use of the capital assets of the Village.

Additionally, the government reports the following fund types:

The Agency Funds account for assets held by the Village acting as an agent for individuals, private organizations, other governments and/or other funds.

Private-sector standards of accounting issued prior to December 1, 1989, are generally followed in both the government-side and proprietary fund financial statements to the extent that those standards do not conflict with the standards of the Governmental Accounting Standards Board. The government has elected not to follow private-sector standards issued after November 30, 1989 for its business-type activities and enterprise funds.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as program revenue include: (1) charges to customers or applicants for goods, services or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenue rather than as program revenue. Likewise, general revenue includes all taxes.

Proprietary Funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Internal Service Fund are charges for equipment usage. Operating expenses for internal service fund include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses. The internal service fund is combined with governmental activities and not shown as a business type activity.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as program revenue include: (1) charges to customers or applicants for goods, services or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenue rather than as program revenue. Likewise, general revenue includes all taxes.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as they are needed.

D. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

E. Assets, Liabilities, and Net Assets or Equity

Bank Deposits and Investment - Cash and cash equivalents are considered to be cash
on hand, demand deposits, and short-term investments with a maturity of three
months or less when acquired. Investments are stated at fair value.

State statues authorize the government to deposit in the accounts of federally insured banks, credit unions, and savings and loans associations, and to invest in obligations of the U.S. Treasury, certain commercial paper, repurchase agreements, bankers acceptances, and mutual funds composed of otherwise legal investments.

- 2. Receivables and Payables In general, outstanding balances between funds are reported as "due to/from other funds." Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as "advances to/from other funds." Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as "internal balances."
- 3. Prepaid Items Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements using the consumption method.
- 4. Inventories All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.
- 5. <u>Capital Assets</u> Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., road, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$1,500 (amount not rounded) and an estimated useful life in excess of two years. Such

assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant, and equipment of the primary government, as well as the component units, are depreciated using the straight line method over the following estimated useful lives:

| <u>Assets</u> | <u>Years</u> |
|-----------------------|--------------|
| Land Improvements | 20 - 50 |
| Building | 10 - 50 |
| Machinery, Equipment, | |
| And Furnishings | 5 - 35 |
| Utility Systems | 50 - 100 |
| Infrastructure | 15 - 100 |
| Vehicles | 5 - 15 |

- 6. Fund Equity In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.
- 7. Long-Term Obligations In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets.

NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

A. Budgetary Information - Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds. All annual appropriations lapse at fiscal year end.

On or before the end of May of each year, the Council presents the proposed budget for review and holds public hearings and a final budget is adopted.

The appropriated budget is prepared by fund, function and activity. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is with the Village Council.

B. Excess of Expenditures Over Appropriations In Budgeted Funds - P.A. 621 of 1978, as amended, provides that a local unit shall not incur expenditures in excess of the amounts appropriated. During the year ended June 30, 2008, the government incurred expenditures in excess of amounts appropriated at the legal level of budgetary control as follows:

| | Amended <u>Budget</u> | <u>Actual</u> | <u>Variance</u> |
|-----------------------------------|--------------------------|---------------|-----------------|
| General Fund: General Government: | | | |
| Assessing | \$ | \$ 125 | \$ 125 |
| Building and Grounds | 13,170 | 15,779 | 2,609 |
| Public Safety: Inspections | | 770 | 770 |
| | | | |
| Community Economic Development | | 841 | 841 |
| Major Street Fund: | | | |
| Transfer to Other Funds | 8,000 | 8,138 | 138 |

NOTE 3 - DEPOSITS AND INVESTMENTS

The Township has the following deposits which are carried at cost plus interest. The Township does not have a deposit policy. The Township investments are in accordance with statutory authority.

| Depository Account | <u>Bank Balance</u> |
|--------------------------|---------------------|
| Insured Uninsured and | \$100,000 |
| Uncollateralized | 115,742 |
| | \$21 <u>5,742</u> |

The above amounts include fiduciary funds of \$2,037.

CUSTODIAL CREDIT RISK - DEPOSITS

Custodial credit risk, is the risk that in the event of a bank failure, the Township's deposits may not be returned to it. The Township does not have a deposit policy for custodial credit risk. As of June 30, 2008 - \$100,000 of the Township's bank balance of \$215,742 was exposed to custodial risk.

A reconciliation of cash and investments as shown on the Statement of Net Assets and Statement of Fiduciary Net Assets to deposits and investments as classified for note disclosure purposes is as follows:

Statement of Net Asset:

\$213,705 Cash and Cash Equivalents

Statement of Fiduciary Net Asset:

Agency Funds: Cash and Cash Equivalents

2,037

2,037

\$215,7<u>42</u>

INVESTMENT CUSTODIAL CREDIT RISK

The Village has all of its investment in money market and certificate of deposits, thus not subject to investment credit risk.

CONCENTRATION OF CREDIT RISK

The Village places no limit on the amount they may invest in one issue. 100% of their investments at June 30, 2008 are in savings accounts, money market accounts and certificate of deposits.

NOTE 4 - CAPITAL ASSETS

Capital assets activity for the year ended June 30, 2008 was as follows:

| | Beginning <u>Balance</u> | Increases | <u>Decreases</u> | Ending <u>Balance</u> |
|--|-----------------------------|-------------------|------------------|--------------------------|
| Governmental Activities | | | | |
| Capital Assets, Not | | | | |
| Being Depreciated: | 4 45 000 | • | ÷ | \$ 45,000 |
| Other | \$ 45,000 45,000 | \$ | \$ | 45,000 |
| Capital Assets, | 43,000 | | | |
| Being Depreciated: | | | | |
| Buildings | 112,485 | | | 112,485 |
| Vehicles | 37,180 | | | 37,180 88,510 |
| Equipment | 88,510 | | | 1,490,665 |
| Infrastructure | 1,490,665 | | | |
| Total Capital Assets Being Depreciated | 1,728,840 | | | 1,728,840 |
| Less Accumulated Depreciation For: | | | | |
| Buildings | (34,547) | (3,358) | - | (37,905) |
| Vehicles | (37,180) | | | (37,180) |
| Equipment | (34,656) | (6,237) | | (40,893) |
| Infrastructure | <u>(1,135,838</u>) | (55 <u>,249</u>) | | (1,191,087) |
| Total Accumulated Depreciation | (1,242,221) | (64,844) | | (1,307,065) |
| Total Capital Assets, Being Depreciated, Net | 486,619 | (64,844) | | 421,775 |
| Governmental Activities Capital Assets, Net | <u>\$ 531,619</u> | \$(64,844) | <u>\$</u> | \$ 4 <u>66,775</u> |

Depreciation expense was charged to functions/programs of the Village as follows:

Governmental Activities:

| \$ 1,947 1,044 |
|-------------------|
| 54,634 |
| 2,201 |
| |
| 5,018 |
| \$64,844 |
| |

NOTE 5 - INTERFUND RECEIVABLES AND PAYABLES

At June 30, 2008, the following were interfund receivables and payables in the fund statement.

| <u>Fund</u> | Interfund <u>Receivables</u> | Interfund <u>Payables</u> |
|------------------------------|---------------------------------|------------------------------|
| General | \$ 715 | \$ |
| Major Street Local Street | | 1,255 369 |
| Internal Service | 1,319 | 410 |
| | \$2,034 | \$2,034 |

These interfund receivables and payables are expected to be repaid with the next fiscal year.

NOTE 6 - TRANSFERS

Transfers are used to (1) move revenues from the fund that is required to collect them to the fund that is required or allowed to expend them; (2) move receipts restricted, to or allowed for debt services from the funds collecting the receipts to the debt service payments become due; and (3) use unrestricted revenues collected in the general fund to finance various programs, accounted for in other funds in accordance with budgetary authorizations.

| Fund | Transfers I <u>n</u> | Transfers <u>Out</u> |
|------------------------------|-------------------------|-------------------------|
| Major Street Local Street | \$ 8,138 | \$8,138 |
| | <u>\$8,138</u> | <u>\$8,13</u> 8 |

NOTE 7 - LONG-TERM DEBT:

The following is a summary of the governmental long-term obligations at June 30, 2008.

| | John Deere <u>Tractor/Loader</u> |
|---|-------------------------------------|
| Balance at June 30, 2008 | \$ 3,798 |
| (Less) Current Portion Due Within One Year | (3,798) |
| Total Due After One Year | <u>\$</u> |

Notes Payable - OSB Community Bank

The Village has taken out a loan to purchase a John Deere Tractor and Loader. Payments are made monthly at \$357 including Interest at 6.511% per annum starting June 17, 2005.

| Year Ending June 30 | <u>Interest</u> | <u>Principle</u> | Balance |
|------------------------|-----------------|------------------|---------|
| 2009 | \$ <u>125</u> | <u>\$3,798</u> | \$3,798 |
| | \$ 125 | \$3,798 | |

Summary of long-term debt due.

| Year Ending June 30 | <u>Amount</u> |
|---------------------|----------------|
| 2008 | <u>\$3,798</u> |
| | <u>\$3,798</u> |

NOTE 8 - CHANGES IN LONG-TERM DEBT:

The following is a summary of changes in long-term debt for the year ended June 30, 2008:

| Type of Debt | Balance July 1, <u>2007</u> | <u>Additions</u> | <u>Deductions</u> | Balance June 30, <u>2008</u> | Amounts Due Within One Year |
|---|-----------------------------------|------------------|-------------------|------------------------------------|-----------------------------------|
| Internal Service Fund - Notes Payable John Deere Tractor Loader | <u>\$7,692</u> | <u>\$</u> | \$3,89 <u>4</u> | \$3, <u>798</u> | <u>\$3,798</u> |
| Total Long-Term Debt | <u>\$7,692</u> | <u>\$</u> | <u>\$3,894</u> | <u>\$3,798</u> | \$3 <u>,798</u> |

NOTE 9 - PROPERTY TAXES:

Property taxes are assessed and are levied.

Property taxes attach as an enforceable lien on the property as of January 1.

NOTE 10 - OTHER INFORMATION

Risk Management

The government is exposed to various risks of loss related to torts; theft of damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the year ended June 30, 2008, the government carried insurance through various commercial carriers, to cover all risks of losses. The government has had no settled claims resulting from these risks that exceeded its commercial coverage in any of the past three fiscal years.

VILLAGE OF CEMENT CITY Budgetary Comparison Schedule General Fund For The Year Ended June 30, 2008

| | Original <u>Budget</u> | Amended <u>Budget</u> | <u>Actual</u> | Variance With Amended Budget |
|---|---|---|--|---|
| Beginning of Year Fund Balance | \$ | \$ | \$144,471 | \$144,471 |
| Resources (Inflows) Taxes and Assessments Intergovernmental Licenses and Permits Interest Franchise Fee Metro Act Other | 64,000 45,000 1,500 2,750 1,500 | 33,413 41,700 675 3,477 2,500 2,100 | 33,079 41,599 915 3,025 2,467 2,159 | (334) (101) 240 (452) (33) 59 (135) |
| Amounts Available for Appropriation | 114,750 | 84,000 | 227,715 | 143,715 |
| Charges to Appropriations (Outflows) | | | | |
| General Government Office/Council Treasurer Assessing Clerk Elections Attorney/Auditing Buildings and Grounds | 9,000 9,000 7,500 1,500 7,500 23,500 58,000 | 7,050 7,876 6,174 1,017 2,900 13,170 38,187 | 6,244 7,856 125 6,159 1,017 2,514 15,779 39,694 | 806 20 (125) 15 386 (2,609) (1,507) |
| Public Safety Police Inspections Fire | 18,750 3,500 22,250 | 10,300 3,500 13,800 | 10,266 770 3,500 14,536 | 34 (770) (736) |
| Community Economic Development Zoning | | | <u>841</u> | (841) |
| Public Works Street Maintenance & Lighting Sanitation | 8,500 16,500 25,000 | 8,350 16,300 24,650 | 8,285 16,275 24,560 | 65 25 90 |
| Capital Outlay | | | | |
| Other Functions | 9,500 | 7,363 | 6,616 | 747 |
| Transfers to Other Funds | | | | |
| Total Charges to Appropriations | _114,750 | 84,000 | 86,247 | (2,247) |
| Ending of Year Fund Balance | <u>\$</u> | \$ | \$141,468 | \$141,468 |

The notes to financial statements are an integral part of this statement.

VILLAGE OF CEMENT CITY Budgetary Comparison Schedule Major Street Fund (Major Special Revenue Fund) For The Year Ended June 30, 2008

| | Original Budget | Amended <u>Budget</u> | <u>Actual</u> | Variance With Amended Budget |
|--|--------------------|--------------------------|-----------------|---------------------------------|
| Beginning of Year Fund Balance | \$ | \$ | \$ 41,304 | \$41,304 |
| Resources (Inflows) Intergovernmental Interest | 35,000 350 | 28,475 235 | 35,294 | 6,819 2 |
| Amounts Available for Appropriation | 35,350 | 28,710 | 76,835 | 48,125 |
| Charges to Appropriations (Outflows) Public Works Transfers to Other Funds | 29,350 6,000 | 20,710 8,000 | 20,586 8,138 | 124 (138) |
| Total Charges to Appropriations | 35,350 | 28,710 | 28,724 | (14) |
| Ending of Year Fund Balance | <u>\$</u> | \$ <u></u> | \$ 48,111 | \$48,111 |

VILLAGE OF CEMENT CITY Budgetary Comparison Schedule Local Street Fund (Major Special Revenue Fund) For The Year Ended June 30, 2008

| | Original <u>Budget</u> | Amended <u>Budget</u> | <u>Actual</u> | Variance With Amended Budget |
|--|---------------------------|--------------------------|------------------------|---------------------------------|
| Beginning of Year Fund Balance | \$ | \$ | \$22,686 | \$22,686 |
| Resources (Inflows) Intergovernmental Interest Transfers from Other Funds Amounts Available for Appropriation | 12,000 150 5,000 | 8,300 125 8,000 | 10,398 137 8,138 | 2,098 12 138 24,934 |
| Charges to Appropriations (Outflows) Public Works | 17,150 | 16,425 | 14,276 | 2,149 |
| Total Charges to Appropriations | <u> 17,150</u> | 16,425 | 14,276 | 2,149 |
| Ending of Year Fund Balance | <u>\$</u> | <u>\$</u> | <u>\$27,083</u> | \$27 <u>,083</u> |

PHILIP R. RUBLEY

- Certified Public Accountant -

133 W. Main Street • Morenci, MI 49256 Phone 517/458-2274 Fax 517/458-6353

Members of American Institute of C.P.A.'s & the Michigan Association of C.P.A.'s

November 18, 2008

Members of the Village Council Village of Cement City P.O. Box 187 Cement City, MI 49233

We have examined the financial statements of the Village of Cement City, Michigan as of and for the year ended June 30, 2008 and have issued our report thereon dated November 18, 2008. As a part of our examination, we made a study and evaluation of the Village's system of internal accounting control to the extent we considered necessary to evaluate the system as required by auditing standards generally accepted in the United States of America. Under these standards, the purposes of such an evaluation are to establish a basis for reliance on the system of internal accounting control in determining the nature, timing and extent of other auditing procedures that are necessary for expressing an opinion on the financial statement and to assist the auditor in planning and performing his examination of the financial statements.

The objective of internal accounting control is to provide reasonable, but not absolute, assurance as to the safeguarding of assets against loss from unauthorized use or disposition, and the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that the cost of a system of internal accounting control should not exceed the benefits derived and also recognizes that the evaluation of these factors necessarily requires estimates and judgments by management.

There are inherent limitations that should be recognized in considering the potential effectiveness of any system of internal accounting control. In the performance of most control procedures, errors can result from misunderstanding of instructions, mistakes of judgment, carelessness, or other personal factors. Control procedures whose effectiveness depends upon segregation of duties can be circumvented by collusion. Similarly, control procedures can be circumvented intentionally by management either with respect to the execution and recording of transactions or with respect to the estimates and judgments required in the preparation of financial statements. Further, projection of any evaluation of internal accounting control to future periods is subject to the risk that the procedures may become inadequate because of changes in conditions and that the degree of compliance with the procedures may deteriorate.

Our examination of the financial statements made in accordance with auditing standards generally accepted in the United States of America, including the study and evaluation of the Village's system of internal accounting control for the year ended June 30, 2008, that was made for the purpose set forth in the first paragraph of this report, would not necessarily disclose all weaknesses in the system because it was based on selective tests of accounting records and related data.

Statement on Auditing Standards Pronouncement 112 requires us as auditors to communicate what we determine to be significant deficiencies and material weaknesses to management and those charged with governances in regards to internal control matters.

PHILIP R. RUBLEY, C.P.A.

Village of Cement City November 18, 2008 Page 2

A significant deficiency is a control deficiency or combination of control deficiencies that creates the remote likelihood that a misstatement of the Township's financial statements is more then inconsequential and will not be prevented or detected on a timely basis by employees in the normal course of business.

1. SEGREGATION OF DUTIES

Because of the size and number of personal segregation of duties is a significant deficiency. This means at the basic level, no single individual should have control over two or more phases of a transaction or operation in the accounting function.

We feel however that because of managements oversight, that this is not a material weakness in the control system.

2. FINANCIAL STATEMENTS

Under Statement on Auditing Standards 112, we as auditors must determine whether management and accounting personnel are capable of writing their financial statements in compliance with GASB 34. At this time with limited personnel and resources we feel this is not obtainable.

OTHER MATTERS FOR CONSIDERATION

These comments are not significant deficiencies but are suggestions to improve your existing accounting and control systems.

1. **DEPOSIT POLICY**

Consider establishing a policy to deposit funds in more then one bank to obtain additional FDIC insurance and reduce your custodial risk.

2. FIXED ASSETS

Maintain or continue to maintain any deletions of assets or purchases of assets subject to capitalization (over \$1,500.00)

Respectfully Submitted.

him R. Rubley, CPA

The above mentioned conditions were considered in determining the nature, timing, and extent of audit tests to be applied to our examination of the financial statements, and this report does not modify our report dated November 18, 2008, on such financial statements.

If we can be of any further assistance, please do not hesitate in contacting us.

PRR/cab